

US Army  
Corps of Engineers

# Port of Iberia, Louisiana Navigation Project Final Feasibility Report



Civil Works Review Board Briefing  
New Orleans District Presentation  
October 31, 2005



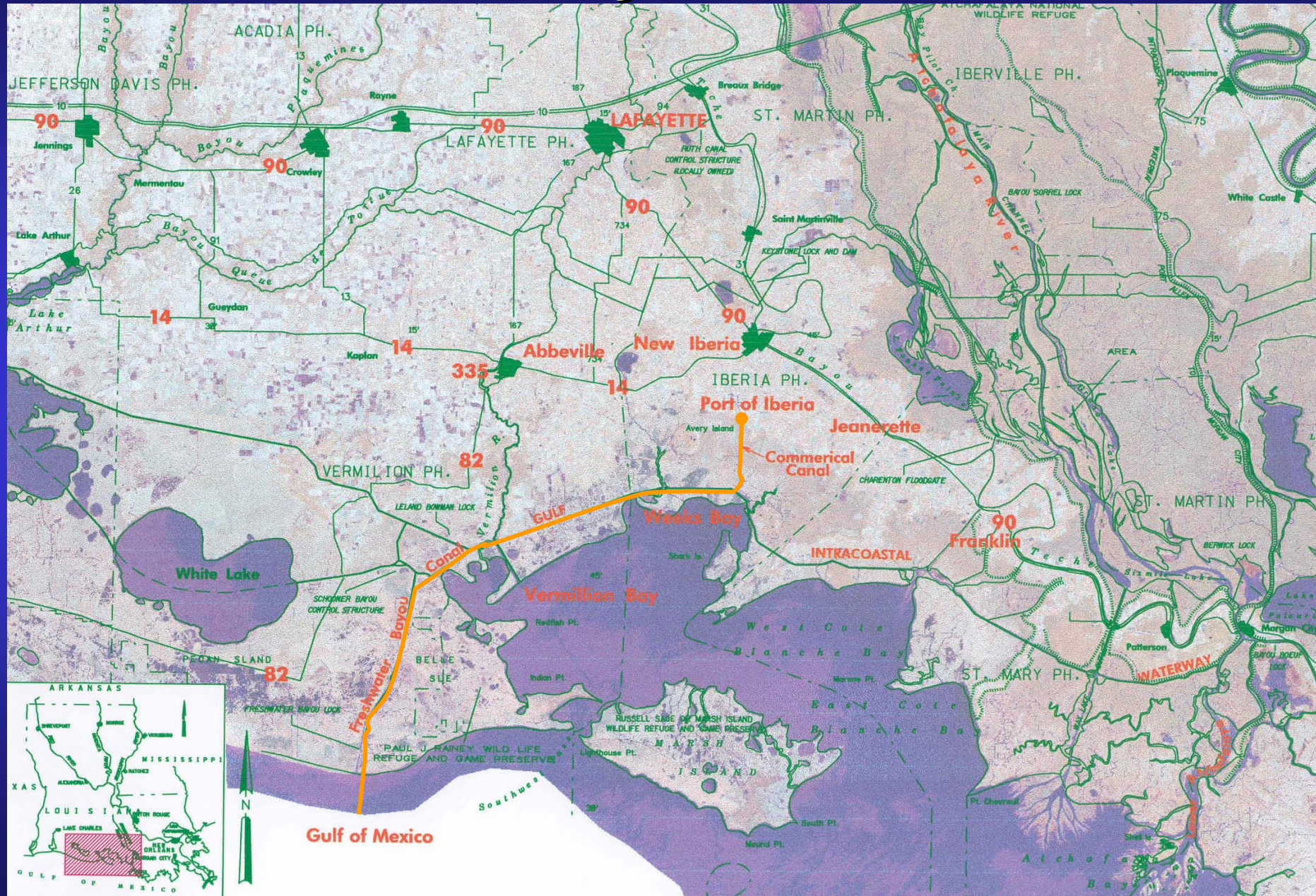
# CWRB Briefing Purpose

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- Review the Report and Planning Process
- Summarize the Recommended Plan
- Review the Project Delivery Team Process
- Summarize the ITR and Policy Review Process
- Summarize the Public Involvement and Review Processes
- Provide Necessary Information to the CWRB for Release of the Report for State and Agency Review



# Study Area







# PORT OF IBERIA



# PORT OF IBERIA





# Port of Iberia

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- Over 100 industries are located and operating at the Port
- Current annual payroll exceed \$ 200 million
- More than 5000 employees, welders, pipefitters, mechanics, engineers, accounts, managers, etc
- Economic impact over \$2.0 billion
- Total acreage of the Port exceed 2,000 acres
- Over 100,000 linear feet of developed water front







# Study Authority

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- Section 431 of the Water Resources Development Act of 2000, PL106-541, which reads:

*“ The Secretary shall conduct a study to determine the feasibility of carrying out a project for navigation, Iberia Port, Louisiana.”*

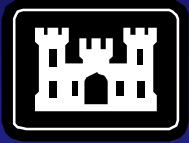




# Sponsorship

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- **Port of Iberia**
  - Requesting agency
  - Cost-share sponsor for feasibility study
  - Roy Pontiff, Executive Director
- **Vermilion Parish Police Jury**
  - Stakeholder will provide remaining LERRDs
- **Louisiana Department of Transportation and Development (LADOTD)**
  - Future cost-share sponsor for PED and construction



# Team Process

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- **Vertical Team**

- **HQ**

- Zoltan Montvai
    - Robert McIntyre
    - Steve Cone
    - Wesley Coleman

- **MVD**

- Rayford Wilbanks
    - Greg Ruff

- **New Orleans**

- Carol Burdine (PM)
    - Tawanda Wilson-Prater (PM)
    - Jake Terranova (ED)
    - Mike Salyer (Env)
    - Juanita Russell (Econ)
    - Dan Whalen (Econ)
    - Mike Palmieri (RE)
    - Mike Zack (OC)
    - Rodney Greenup (PM)





# Team Process

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- The PDT was supplemented by Architect-Engineers and other professionals from local universities and the private sector.
- PDT and Vertical Team coordinated as necessary to resolve issues.



# Recommended Plan

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- The Recommended Plan has a benefit-to-cost ratio of 1.8 to 1 and includes modifying about 60 miles of the Commercial Canal, GIWW and Freshwater Bayou to a depth of 20 feet and width of 150 feet.
- Most dredge disposal would be confined to rock dikes built along the inshore channels. Any excess material would be used to replenish broken marsh adjacent to these channels.



# Port of Iberia Channel Deepening





# Scope of Study

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- Evaluate the benefits, costs and impacts of deepening any existing channels from the POI to the Gulf.
- The Port limited the maximum depth to 20 feet due to Federal guidelines that require more cost-sharing for deeper depths.





# POI Existing Conditions

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- The POI specializes in constructing deepwater topsides and servicing or rehabilitating shallow water oil rigs for use in the Gulf of Mexico and other countries.
- 10 primary companies with numerous support companies employing several thousand people
- Major competitors – “The Big Four”
  - Port of Morgan City, Louisiana
  - Port of Terrebonne, Houma, Louisiana
  - Port of Corpus Christi, Texas
  - Port of Ingleside, Texas



## Existing Conditions (cont.)

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- The Gulf of Mexico is accessible from the POI through several shallow channels.
  - Deepest authorized channel and controlling depth is -12' MLLG
- Channel depth restricts the type of work available to businesses in the POI







# Existing Conditions (cont.)

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- Topsides are delivered through the Gulf of Mexico require safety and stability criteria for that environment.
- Topsides weights are condensed and concentrated
- They can 5 to 7 stories tall but not require a large portion of the barge's deck area.
- Center of gravity are usually not geometrically centered, ballasting of the barges for stability and safety concerns are required before shipping.
- This ballasting reduces the load capacity of the vessel and increases its draft for a given load.



# Formulation and Design Considerations

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- The standard offshore deck barge size typically used for large topsides (4000T to 6000T) is 400'L X 100'W X 25'D with a maximum draft of 20'.
- To be competitive deepwater topsides that range from 8,000T to 16,000T must fully utilize the maximum draft of the offshore barges.
- Presently the POI fabricators are loading out 4000T to 6000T topsides which are drawing 10 to 12 feet of water
- Each foot of draft in a 400' X 100' offshore barge supports approximately 1200 tons of deck load (not including ballast)
- 6,000 to 10,000 tons would require 5 to 8 feet of additional draft, thereby requiring a 20' channel.



# Existing Conditions (cont.)

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- Existing navigation channel banks are eroding the bankline
- Adjacent wetlands are deteriorating
  - The study considered plans that would avoid further destruction of wetland during construction.
  - Utilize dredge material wisely and construct features that minimize future erosion of the banklines.





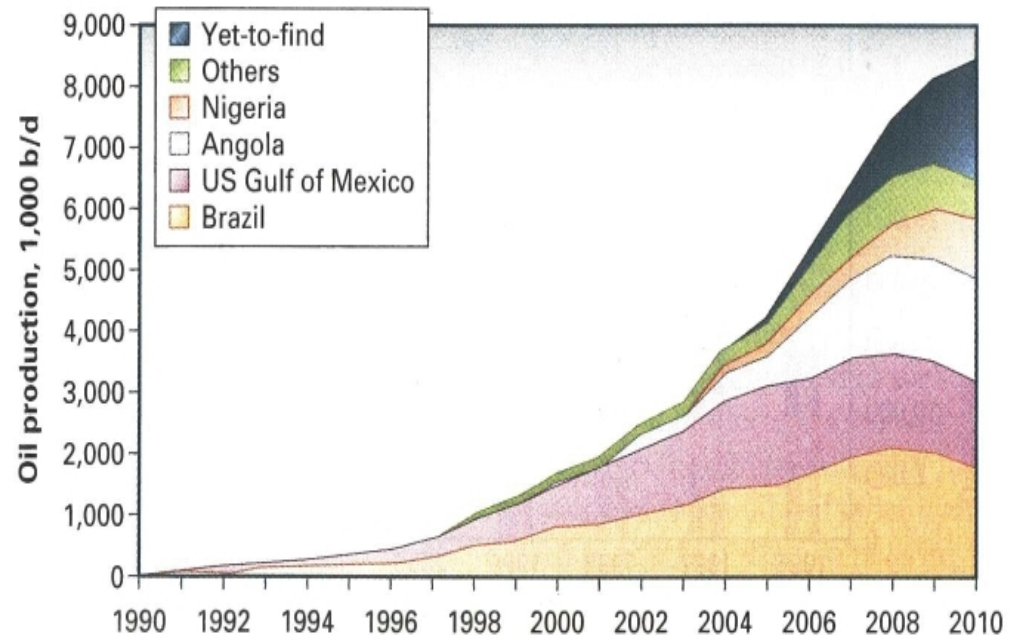




# Future Conditions

- Deepwater oil production is increasing, while shallow water production is gradually declining.

DEEPWATER OIL PRODUCTION FORECAST INCLUDING YET-TO-FIND CONTRIBUTION







# Future Conditions

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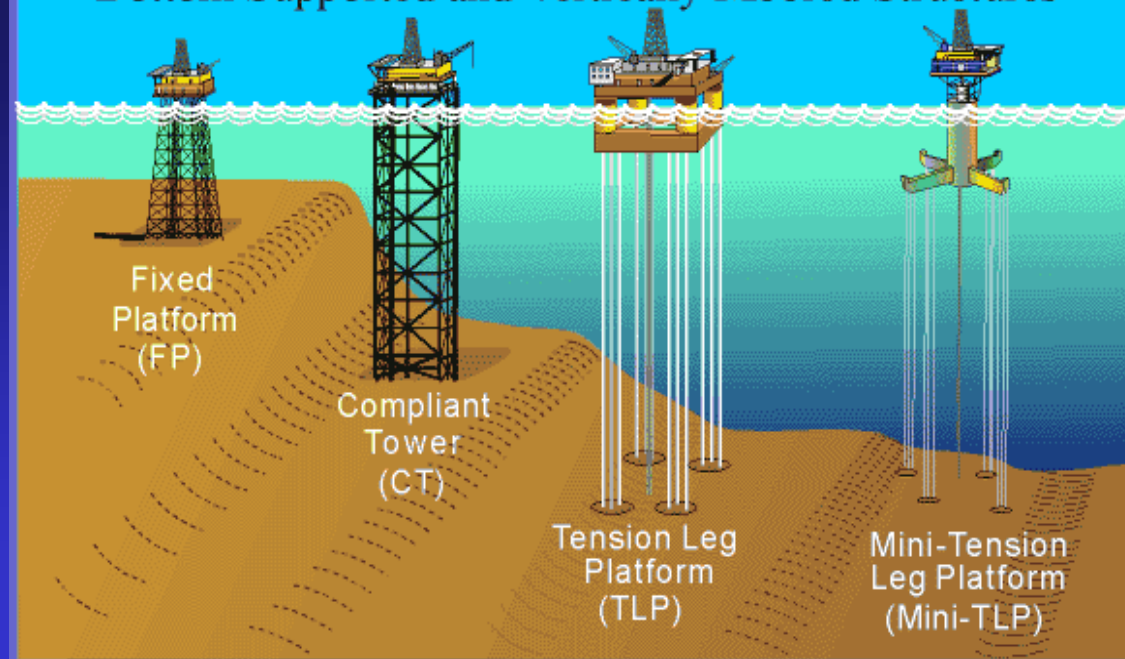
- Deepwater rigs are larger and require larger vessels for transport.
- Without project, the POI is unable to compete for deepwater business due to depth restrictions.



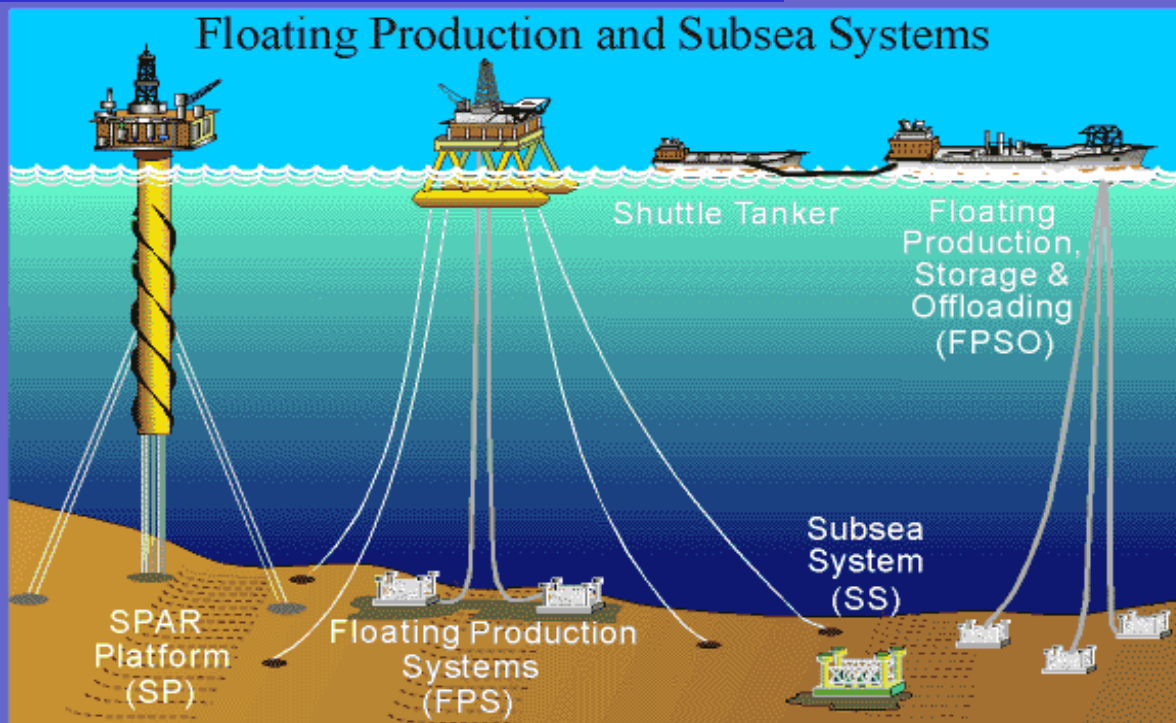
Transportation along the Houma  
Navigation Canal

# Deepwater Development Systems

## Bottom Supported and Vertically Moored Structures



## Floating Production and Subsea Systems



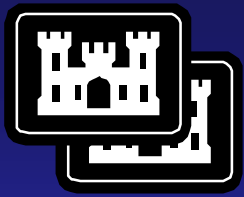


# Other Considerations

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- The study area consists of numerous Federal, State and local projects in the areas of navigation and environmental restoration and protection.
- The project extends into Vermilion Parish – outside the POI jurisdiction. Thus LADOTD would act as the sponsor for construction.





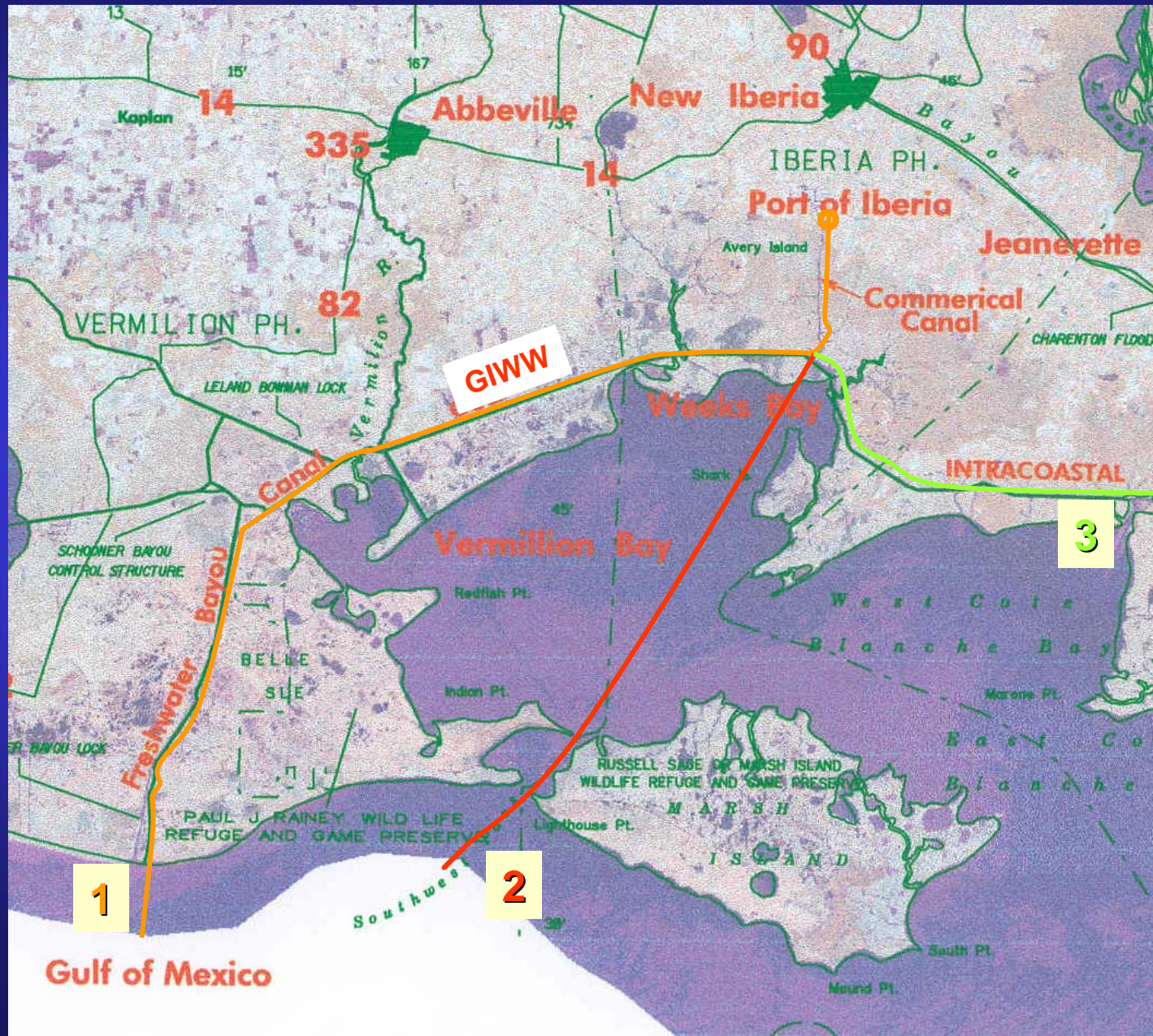
# Alternatives Considered

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- Deepen Vermilion Bay – Commercial Canal to Acadiana Navigation Canal
- Deepen Freshwater Bayou (FWB) - Commercial Canal to GIWW to the FWB
- Utilize the Atchafalaya River – Deepen Commercial Canal and the GIWW to the Atchafalaya River



# Proposed Alignments





# Alternative Analysis

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The study team also considered...

- using all dredge material to replenish wetlands in more than 50 disposal sites
- at least 4 different methods for discharging and/or containing dredge material
- 5 alternative channel dimensions – 125' wide, 150' wide, 16' deep, 18' deep, and 20' deep.





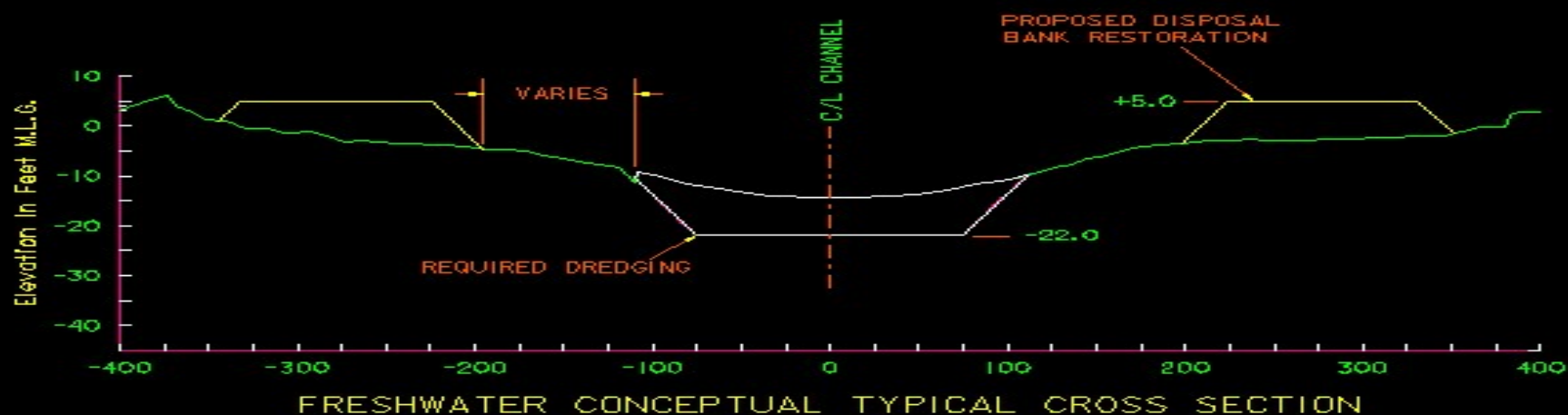
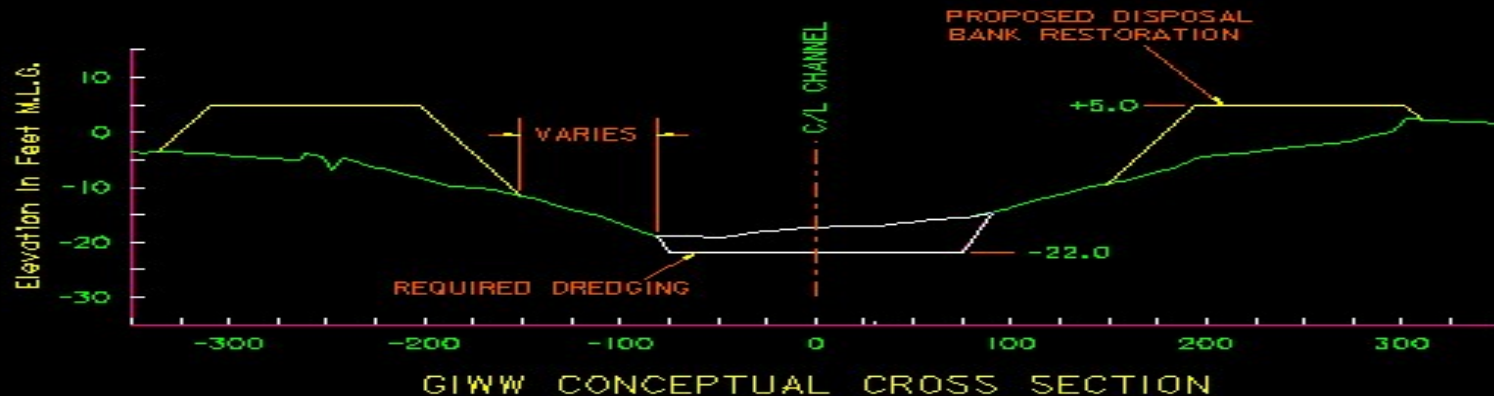
# Projected Impacts

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- Initial placement of dredge material would increase wetland acreage and quality.
- The FWB Lock and FWB by-pass floodgates would be operated to minimize salt water intrusion with deeper channels.



# Typical Cross-sections



## NOTES:

- 1) DIMENSIONS WILL VARY FROM THOSE SHOWN BASED ON RESULTS OF THE GEOTECHNICAL ANALYSIS.
- 2) OTHER DISPOSAL OPTIONS MAY BE REQUIRED ALONG PORTIONS OF THE CHANNEL WHERE BANK RESTORATION IS NOT FEASIBLE.



# Environmental Compliance

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- Other State and Federal resources agencies participated early in the process
- This extensive coordination resulted in the formulation of a dredge material disposal plan that balances human development activities with natural systems.
- Engaging the Environmental Operating Principles early on, supported NEPA compliance and promoted public acceptance of the plan.



# Projected Impacts

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<b>Habitat Types</b>	<b>Existing Conditions</b>	<b>No Action Target Year - 50</b>	<b>Tentatively selected plan Target Year - 50</b>
	<b>Acres</b>	<b>Acres</b>	<b>Acres</b>
<b>Fresh Marsh</b>	<b>46</b>	<b>46</b>	<b>131</b>
<b>Intermediate Marsh</b>	<b>1247</b>	<b>74</b>	<b>2618</b>
<b>Brackish Marsh</b>	<b>301</b>	<b>0</b>	<b>445</b>
<b>Marsh converted to upland</b>	<b>501</b>	<b>501</b>	<b>501</b>
<b>Shallow Open Water</b>	<b>239</b>	<b>383</b>	<b>1324</b>
<b>Deepwater Bay</b>	<b>2685</b>	<b>4015</b>	<b>0</b>
<b>Total</b>	<b>5019</b>	<b>5019</b>	<b>5019</b>





# Projected Impacts

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- The effect of a deeper channel on salinity levels was investigated using a 2-D numerical model.
- The results show that channel deepening up to 150' wide x 20' deep would have little to no effect on salinity levels in the project area.
- All salinity increases or decreases were limited to .5 parts per thousand.
  - No adverse impact to habitat



# Transportation Savings

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- The 16' and 18' channel depths do not provide any significant economic benefit because research has indicated that transportation of deepwater rigs and components requires at least 20' depth.



# Projected Costs

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- Total project costs for the various channel dimensions – including engineering and design, land acquisition, relocation of pipelines, swing barge installation, rock dike construction and dredging – is estimated to be:
  - \$203 million for 20' depth
  - \$178 million for 18' depth
  - \$159 million for 16' depth
- 50-year project life



# Project Construction

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- Federal Share \$133.5 million
  - Non-Fed Share \$48.0 million
  - Pipeline Owners \$21.5 million
    - Relocation of pipelines (Removals)
- 
- Estimated Total \$203 million





# Average Annual Benefits and Costs (\$000, 5.375%)

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## Costs

20'

18'

16'

Total Avg Annual Cost

15,486

13,223

11,725

## Benefits

Deepwater Fabrication

23,205

20,511

15,766

Transportation Cost  
Savings

5,223

-

-

Total Annual Benefits

28,428

20,511

15,766

## Net Benefits

12,942

7,288

4,041

## BCR

1.8

1.6

1.3



# Recommended Plan

---

- The Recommended Plan has a benefit-to-cost ratio of 1.8 to 1 and includes modifying about 60 miles the Commercial Canal, GIWW and Freshwater Bayou to a depth of 20 feet and width of 150 feet.
- Most dredge disposal would be confined to rock dikes built along the inshore channels. Any excess material would be used to replenish broken marsh adjacent to these channels.



# Independent Technical Review (ITR)

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**Performed by the Mobile District**

## **Issues and Concerns**

- Saltwater Intrusion due to deeper channel
- No evaluation criteria identified for pipeline relocation
- Lack of compelling economics analysis to support the need for a 20-foot channel



# Independent Technical Review

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## Issues and Concerns (Continued)

- Sufficient coordination with stakeholders, local state and Federal agencies
- Formulation methodology used for dredge material placement and mitigation needs determination
- Local Service Facilities (berthing areas and bulkheads)





# Independent Technical Review

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## **Unresolved issues and concerns**

- Lack of compelling economics analysis to support the need for a 20-foot channel



# Way Forward - ITR

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**CONCERN** - Lack of compelling economics analysis to support the need for a 20 foot channel or Incremental analysis to optimize channel deep and local service facilities.

**RESOLUTION** - Revise feasibility report to include supplemental information developed and gathered subsequent to report preparation  
Conduct a teleconference with ITR and PDT teams, and Rig fabricator and platform experts to discuss industry best practices



# Legal Certification Concerns

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- Inadequate environmental data collected following Hurricanes Katrina and Rita to determine whether conditions changed substantially enough to affect EIS
- Opportunity for public comment on the EIS may have been compromised by the hurricanes
- Several technical and policy comments have not been resolved



# Way Forward – Legal Certification

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**CONCERN** - Inadequate environmental data collected following Hurricanes Katrina and Rita to determine whether conditions changed substantially enough to affect EIS

**RESOLUTION** - Additional data is being collected and analyzed and deficiency resolved by the conclusion of the 30-day EIS public review





# Way Forward – Legal Certification

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**CONCERN** - Opportunity for public comment on the EIS may have been compromised by the hurricanes

**RESOLUTION** - Request additional public comments on the final EIS before the final agency decision



# Way Forward – Legal Certification

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**CONCERN** - Several technical and policy comments have not been resolved

**RESOLUTION** - Diligently seek consensus from reviewers on the amount of data required to provide sufficient documentation of methodology used in economic analysis to support the need for a 20-foot channel



# Project Schedule

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- 24 Oct 05      Close Public Review and Comment Period
- 31 Oct 05      Present Feasibility Report to HQUSACE
- 4 Nov 05        File Report and EIS with EPA
- 11 Nov 05      State and Agency review begins
- 31 Dec 05      Chief of Engineer's Report
  
- Request contingent authorization in WRDA 2005



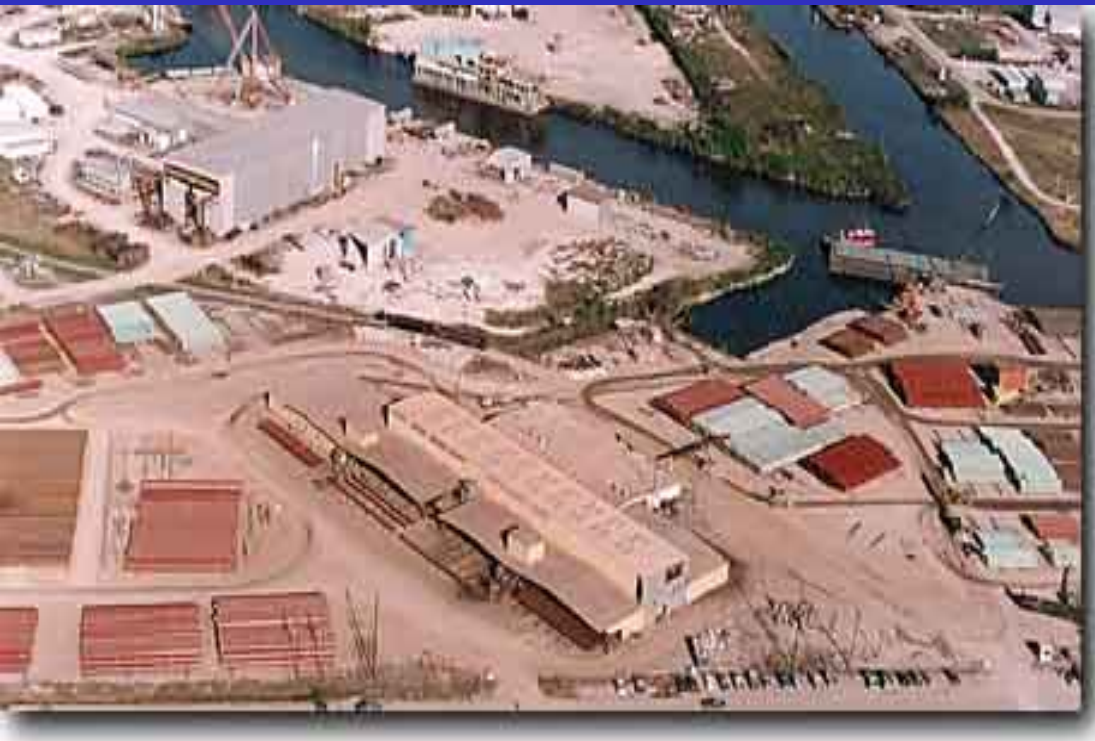
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# Questions



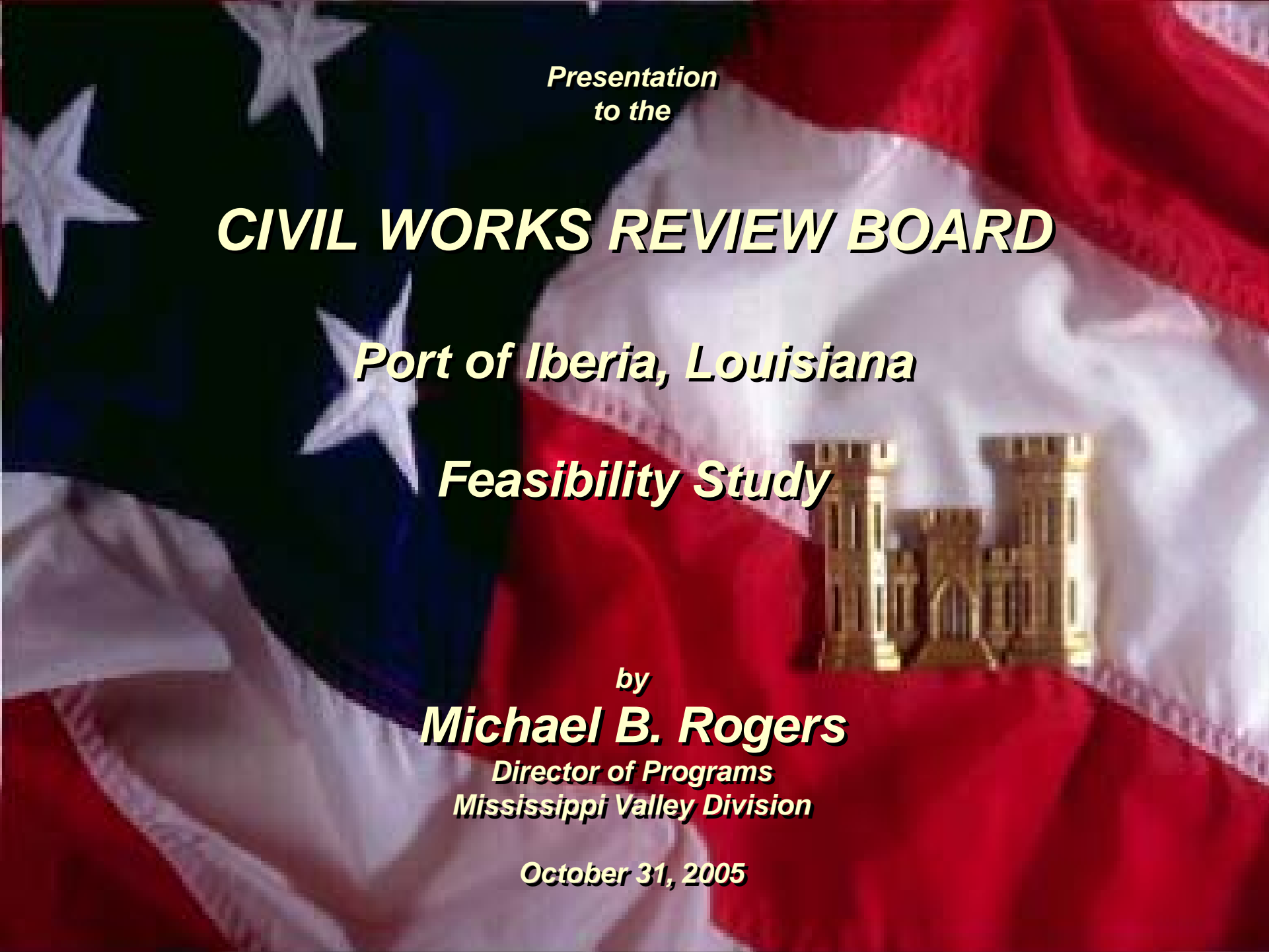
# PORT OF IBERIA

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Roy Pontiff  
Executive Director



The background of the slide is a close-up, slightly blurred image of the American flag, showing the stars and stripes. In the lower right quadrant, there is a small, golden, stylized graphic of a castle or fortress with multiple towers and battlements.

*Presentation  
to the*

# ***CIVIL WORKS REVIEW BOARD***

***Port of Iberia, Louisiana***

***Feasibility Study***

*by*

***Michael B. Rogers***

***Director of Programs  
Mississippi Valley Division***

***October 31, 2005***



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# Rationale for MVD Support



- **Concur with MVN Commander's findings and recommendations subject to satisfactory resolution of ITR and policy comments and incorporation of responses to comments received on draft report**
- **Anticipate a favorable response to the draft Chief's Report**
- **Plan supported by sponsor and congressional delegation**



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# Certification of Legal and Policy Compliance



- Legal certification by MVN Counsel will occur upon resolution of ITR and policy issues and certification of NEPA compliance
- Technical and policy compliance:
  - SAM performed ITR
  - Remaining unresolved comments relate to level of detail sufficient to support various aspects of economic evaluations
  - Additional action this week
- NEPA Compliance:
  - Incorporate comments
  - Confirm existing conditions post-hurricane



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# MVD Quality Assurance Activities



- **Active participation by vertical team**
- **Worked with MVN to resolve HQ review comments and agreed on plan to proceed with release of draft report**
- **Worked with industry experts on various engineering aspects including load and draft requirements**
- **Supports plan to resolve final ITR and policy comments**



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# MVD



## Recommendation

- **Complete final report with responses to comments on draft report**
- **Agree with plan to resolve ITR and policy comments**
- **Release report for State and Agency Review with recommendation dependent on ITR and policy resolution**
- **Complete Chief's Report NLT 31 Dec 05 to meet contingent authorization**



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# Civil Works Review Board

*Significant Policy Review Concerns*

## Port of Iberia, Louisiana Final Feasibility Report & EIS October 2005

Steve Cone

Office of Water Project Review

Policy and Policy Compliance Division

Washington, DC – October 31, 2005



## Port of Iberia, Louisiana Feasibility Rpt & EIS

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- Background of OWPR Involvement
- Congressional Directions
- Final Report Status
- Current Issues/Concerns
- Recommendations
- Chiefs Report Timeline



## Port of Iberia, Louisiana Feasibility Rpt & EIS

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- Background of OWPR Involvement
  - AFB Spring 2004
    - ♦ ITR & HQ Review Conducted
    - ♦ Economic Analysis Not In Accord W/ P&G
    - ♦ Least Cost Disposal or NER formulation



- Background of OWPR Involvement
  - Summer/Fall 2004
    - ♦ Chief Economist & DDNPCX
    - ♦ Guidance on Benefit Methodology
    - ♦ Reviewed District Scope of Work
    - ♦ Meetings - Sponsors (POI – Morgan City)
    - ♦ Concerns: P&G and Foreign Competition



- Background of OWPR Involvement
  - Spring/Summer 2005
    - ◆ External Review Panel
    - ◆ Affirmed HQ/ITR Reviews of Prior Reports
    - ◆ Affirmed New Scope of Study
    - ◆ Under-Employment Benefits





- Background of OWPR Involvement
  - Early Summer 2005
    - ♦ District Preliminary Economic Results
    - ♦ No Foreign Competition in GOM Topsides
    - ♦ Excess U.S. Capacity (< 50%)
    - ♦ Number & Value of Contracts
    - ♦ POI Share = 25% average



## Average Annual Benefits and Costs (\$000, 5.375%)

### Costs

20'

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Total Avg Annual Cost

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## Port of Iberia, Louisiana Feasibility Rpt & EIS

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### Congressional Directions

In determining the economic justification for navigation projects involving offshore oil and gas fabrication ports, the Secretary of the Army, acting through the Chief of Engineers, is directed to measure and include in the National Economic Development calculations the value of future energy exploration and production fabrication contracts and transportation cost savings that would result from larger navigation channels.

(Section 6009 FY 2005 Second Supplemental Appropriations Bill; Public Law 109-13)



## Port of Iberia, Louisiana Feasibility Rpt & EIS

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- Final Report Status
  - Received this morning (10/31/05) via personal delivery by district
  - No time to review materials and assess policy compliance in final report form
  - Timeline to complete Chiefs Report by 31 December 2005 is extremely tight



## Port of Iberia, Louisiana Feasibility Rpt & EIS

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- Current Issues and Concerns
  - Incomplete ITR and Legal Certification
  - Compensatory Mitigation
  - Least Cost Disposal
  - Local Service Facilities
  - Incremental Analysis





# Incomplete ITR and Legal Certification

Concern: ITR and Legal Certification of final report have not been completed

Reason: Corps regulations require that ITR and Legal Certification be completed or that there is a clear path to resolution and any remaining issues will not materially affect results and recommendations.

Resolution: Not Resolved.

Impact: Affects ability to resolve Remaining Policy Issues, and affects decision to initiate S&A and NEPA reviews.



## Port of Iberia, Louisiana Feasibility Rpt & EIS

# Compensatory Mitigation

Concern: HQUSACE questions the need to provide compensatory mitigation given that the disposal method would result in a net gain of over 4,000 acres of marsh.

Reason: The draft report recommended compensatory mitigation for some 343 acres adversely affected by a confined disposal area, however more than 4,000 acres of marsh are created by other aspects of the disposal plan. Gains should offset losses when determining the need for compensatory mitigation.

Resolution: District has stated that the Final report eliminates discussion of the mitigation proposed in the draft report.

Resolution Impact: This should resolve the concern.



## Port of Iberia, Louisiana Feasibility Rpt & EIS

# Least Cost Disposal Plan

Concern: HQ has pointed out the need to ensure identification of the least-cost environmentally acceptable dredged material disposal plan (aka Navigation Base Plan for disposal)

Reason: OMRR&R costs are high, averaging \$3.7M per year, with some years requiring \$10-\$15M. Disposal plan accrues significant NER benefits. Need to ensure that the Navigation purpose is not paying for costs for Ecosystem Restoration measures.

Resolution: District has demonstrated that all other disposal options are either more costly or would not be environmentally acceptable

Resolution Impact: Concern Resolved. However, project will have high OMRR&R costs which may not be avoidable or deferrable due to potential environmental impacts



# Local Service Facilities

Concern: HQ has pointed out the need to ensure the cost of all local service facilities is included in project plans and costs. Mainly berthing areas and bulkheads

Reason: Local service facilities are a 100% non-Federal responsibility and need to be included in plan to ensure realization of benefits.

Resolution: Not resolved. HQ has not had opportunity to review all responses and final report.

Resolution Impact: May not be critical as LSFs are not likely to change report results.



## Port of Iberia, Louisiana Feasibility Rpt & EIS

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# Incremental Analysis

Concern: Incremental analysis determines the optimal plan for Federal investment. Only limited summary information was provided on benefits by channel depth. Channel may optimize at less than 20 ft.

Reason: Corps policy requires that incremental analysis be done to identify the NED plan. – COE expressed that even in using Congressionally directed benefit measure, all other Army/Corps standards should apply

Resolution: Not Resolved. Draft and final report have not sufficiently identified shipping characteristics of the topsides and equipment that would move in with and without condition to make determination of NED channel size. – Need ITR resolution as first step.

Resolution Impact: Concern unresolved to date.



# HQUSACE Policy Compliance Review Team RECOMMENDATION

Do not release the report and EIS for S&A  
Review





## Port of Iberia, Louisiana Feasibility Rpt & EIS

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### Chiefs Report Timeline

CWRB Briefings	31 Oct 05
S&A Letters	01 Nov 05
S&A period Complete	01 Dec 05
Notice EPA for FEIS	01 Nov 05
Fed Register Announcement	10 Nov 05
Public Comment Period End	12 Dec 05
Signed COE Report	27 Dec 05



# Civil Works Review Board Action





# Lessons Learned

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- Maintain communication with ITR, PDT, and Vertical Team throughout study
- Take a comprehensive approach to developing non-standard economic analysis processes early on in the study.
- Improve corporate management of customer expectations.



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# MVD



## Lessons Learned

- **Critical ITR and policy review comments were unresolved during review of draft.**
- **Local sponsors and users are an important resource in resolving technical or policy issues and should be involved early in the comment resolution process.**
- **A District relocating prior to a pending disaster should go over critical schedules and transfer critical data to backup District in advance.**



**T**  
**TAYLOR**  
ENERGY COMPANY

**THINK**  
**"TOPS"**

  
BUILT IN SOUTH  
**LOUISIANA**  
BY AMERICANS  
**FOR AMERICA**

GULF ISLAND  
**G**  
FABRICATION